Enfield Council

Local Development Scheme

The timetable for preparing Enfield's Planning Documents March 2024 to March 2028

July 2024



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Foreword

The Local Development Scheme (LDS) is a public statement outlining the Council's plan for preparing development plan documents. It sets out the scope and programme for the preparation of these documents and establishes the framework for delivering the spatial planning strategy for the borough.

After a review in 2023-24, updating the programme for the next four years (from 2024-2028) has become imperative to ensure that the Council has an appropriate development plan framework in place that aligns national and London Plan policies.

Currently, the Council's local planning policy framework is made up of the Core Strategy (adopted 2010), Development Management Document (adopted 2014) and Area Action Plans for North Circular Road (adopted in 2013), North East Enfield (adopted in 2016), Edmonton Leeside (adopted 2020), the North London Waste Plan (adopted 2022) and the Hadley Wood Neighbourhood Plan (made 2023).

Looking ahead, this document outlines the Local Development Documents the Council intends to produce in the next four-years. The updated LDS builds upon the momentum made towards the new Local Plan to adoption stage by 2025.

For further information on this document please contact the **Plan Making Team via email at** localplan@enfield.gov.uk or by phone at 020 8379 3866.

1. Introduction

Requirement for a Local Development Scheme

- 1.1 The Council is required to develop and maintain a Local Development Scheme (LDS), which provides information to inform the public about the Development Plan Documents (DPDs) that the Council intends to produce, shaping its planning policy framework for the borough. Currently, the Council is progressing two DPDs: the new Enfield Local Plan (ELP) and Traveller Local Plan (TLP). This updated LDS replaces the timetable outlined in the previous version adopted in 2023 and will be regularly updated to reflect ongoing progress. The LDS aims to enhance transparency and understanding among the local community and stakeholders regarding the Council's plan making intensions.
- 1.2 The Enfield LDS outlines the timeline for the Council's DPD work from 2024 to 2028, detailing key stages in the preparation of its DPDs. The legislative basis for an LDS is provided in Section 15 of the Planning and Compulsory Purchase Act (2004), as amended by the Localism Act (2011). It specifies that the requirements for an LDS, must specify the local development documents which are to be development plan documents and include:
 - the subject matter and geographical area to which each development plan document is to relate;
 - which development plan documents (if any) are to be prepared jointly, with one or more other local planning authorities;
 - any matter or area in respect of which the authority has agreed (or propose to agree) to the constitution of a joint committee under section 29;
 - the timetable for the preparation and revision of development plan documents; and
 - such other matters as are prescribed.
- 1.3 Statutory consultation is not required for the preparation of an LDS. However, a resolution of the local planning authority is required to bring an LDS into effect (under section 15(7)), specifying the effective date. The Secretary of State or the Mayor of London has the power to direct the Council to amend the LDS to ensure effective coverage (both geographically and with regard to subject matter) of the authority's area by the development plan documents (taken as a whole) for that area.
- 1.4 This document sets out the timetable for the forthcoming DPDs, including Enfield's new Local Plan the Traveller Local Plan.
- 1.5 Copies of the LDS are available from the Council or can be accessed on the Council's website: www.enfield.gov.uk/lds.
- 1.6 Progress on the LDS will be reviewed as part of the Council's annual monitoring process. the Authority Monitoring Report (AMR), and will be updated in response to Government advice or regulations.

Purpose of the Local Development Scheme

- 1.7 The Enfield LDS has the following purposes:
 - establishing and reflecting the Council's priorities to guide work programmes for DPD preparation;
 - providing brief descriptions of the DPDs to be prepared, including their content and geographic scope to which they relate;
 - setting out the planned timetable for each DPD and the key milestones to be achieved, and;
 - explaining the monitoring process for assessing progress against the LDS.

2. Enfield's Development Plan Documents

- 2.1 Enfield's DPDs are to be produced in accordance with the Planning and Compulsory Purchase Act 2004 and associated guidance. The detail and timetable set out in Section 4 below accord with current legislation and guidance.
- 2.2 The range of planning policy documents is set out below.

Spatial Development Strategy - the London Plan

2.3 The London Plan is part of the development plan for Enfield. It provides the strategic, London-wide context within which all London boroughs must set their detailed local planning policies. The London Plan was published in March 2021 and accordingly, polices in the Local Plan need to conform generally to the London Plan.

The North London Waste Plan

2.4 The North London boroughs of Barnet, Camden, Enfield, Hackney, Haringey, Islington and Waltham Forest produced a new Waste Plan. The North London Waste Plan (NLWP) was adopted by the Council in July 2022 and provides the planning policy framework for waste management in the seven boroughs.

Current Development Plan

- 2.5 The preparation of a local plan is guided by the National Planning Policy Framework (NPPF). This national guidance includes a presumption in favour of sustainable development when preparing plans and making planning decisions. The development plan includes all of the adopted planning documents that help to guide development within Enfield Borough. These include those DPPs prepared by Enfield Council and Neighbourhood Plans prepared by neighbourhood groups.
- 2.6 The development plan guides planning decisions and ensures these are rational and consistent, having regard to material considerations. Development plans require updating to ensure decisions are made based on up-to-date planning policies and that future development needs are planned for and can be appropriately accommodated.

Enfield's Local Plan Documents

2.7 Enfield's Local Plan consists of several documents as set out in Figure 2.1.



Figure 2.1: The current Enfield Development Plan

2.8 The National Planning Policy Framework and accompanying National Planning Policy Guidance (NPPG) are material considerations but do not form part of the Development plan.

Neighbourhood Plan

2.9 Under the Localism Act, community organisations `have power to draw up plans for their respective areas that align with the Local Plan. Presently, there is one made Neighbourhood Plan in Enfield Borough that currently form part of the Enfield Development Plan.

Other Relevant Documents (not part of the Enfield Development Plan)

Statement of Community Involvement

2.10 The Council has an adopted a Statement of Community Involvement (SCI) that sets out how the community and stakeholders will be consulted during the production of Development Plan Documents and Supplementary Planning Documents, and prior to the determination of planning applications.

Authority Monitoring Reports

- 2.11 The Council is also required to produce an Authority Monitoring Report (AMR). The purpose of the AMR is to assess the implementation of the Local Development Scheme and the extent to which policies in Local Development Documents are being achieved.
- 2.12 During the four-year period of this LDS, it is intended to publish AMR documents periodically on key topic matters.

3. Enfield's new Local Plan Process and Preparation

Review of the Local Development Scheme

3.1 Since the publication of the LDS in December 2023, there have been notable changes to national legislation, policy framework and guidance for plan making. In September 2023, the Government introduced a revised edition of the National Planning Policy Framework (NPPF). Subsequently, in December 2023 further revisions were made to the NPPF, reflecting evolving priorities and considerations in the planning context. These updates signify a dynamic and responsive approach to addressing emerging challenges and optimising planning processes to better serve communities.

Enfield Local Plan

- 3.2 Partly in response to the aforementioned changes to the national and regional planning context, further evidence base work has been undertaken in support of the emerging ELP proposals with additional evidence to be carried out.
- 3.3 The ELP's Regulation 18 consultation (2021) was very successful with over 7,000 responses. The significant volume of consultation responses received, additional time and resources required to collate, review and respond has also delayed the ELP programme. Significant delays have been incurred during the preparation of the ELP due to the Coronavirus (COVID-19) and further programme delays have been incurred due to local and London Mayoral elections.
- 3.4 As a result of these factors, this LDS presents a new timetable for the Enfield Local Plan, with adoption programmed for 2025/26. The proposed timeline for the ELP (set out in Section 4 below) is considered realistic and achievable, although the future scope and timetable for the ELP will need to be kept under review, particularly as the current planning reforms associated with the Levelling up and Regeneration Bill progress.
- 3.5 Accordingly, this revised LDS includes a revision to the Enfield Local Plan preparation timetable with the expected adoption date being around 2025/26. It is considered that this represents a realistic and achievable timetable, subject to there being no major changes in Government legislation or requirements, and the Council's ability to undertake effective consultations.
- 3.6 The future scope and timetable of the ELP will need to be kept under review as the proposed reforms progress as this may lead to a need to make further changes to the timetable in due course which is outside of our control.

Traveller Local Plan

3.7 Provision for a specific Traveller Local Plan to be produced separate to the emerging Enfield Local Plan was set out in the draft ELP Regulation 18 (2021). The evidence base for gypsies, travellers and travelling showpeople is set out in Enfield's Gypsy and Travellers
Accommodation Needs Assessment (2020). It is intended that the need and provision for this community will be considered under a bespoke DPD.

4. Programme for 2023-2027

Development Plan Documents

- 4.1 This LDS proposes the preparation of two DPDs: Enfield's new Local Plan (ELP); and Traveller Local Plan (TLP). These will update and carry over (where justified) all existing policies currently included in the adopted plan including the Core Strategy, Development Management Document and the three Area Action Plans. These documents will be supported by use of Supplementary Planning Documents (SPDs) where relevant. Other non-statutory types of documents including Masterplans, Planning Briefs, and Design Briefs will be used where appropriate, and where they add value.
- 4.2 The main planning documents to be produced over the next few years are:
 - Enfield's new Local Plan; and
 - Traveller Local Plan.
- 4.3 A summary of the timetable is presented in Table 1.

Table 1: Summary of timetable

Document title and type	Subject matter and geographical area	Proposed timetable		Indicative timetable			
		Initial consultation (Regulation 18)	Draft Plan (Regulation 18)	Publication of proposed submission plan (Regulation 19)	Submission (Regulation 22)	Examination (Regulations 23-25)	Adoption (Regulation 26)
Enfield's new Local Plan (Development Plan Document)	A new Local Plan is being prepared to replace current strategic, development management and area-based policies. The new plan will also include site allocations in one consolidated plan. The site allocations will identify key development sites that can make a substantial contribution towards the borough's growth targets. It will provide site specific guidance and requirements for individual sites to ensure development comes forward in a manner that ensures each site fulfils its potential and properly responds to its context.	Completed – December 2018 to February 2019	Summer 2021	Spring 2024	Summer 2024	2024 to 2025	2025/26
Traveller Local Plan (Development Plan Document)	A new Local Plan is being prepared separately from the ELP, specifically to address the accommodation needs of Gypsies and Travellers. The Plan will include site allocations and criteria-based policies aimed at meeting the assessed need for pitches within Enfield Borough.	Autumn 2023	Autumn 2024	Spring 2025	Summer 2025		2025/26

5. Project Management, Risk Assessment and Monitoring

Resources

- 5.1 Work on the production of Development Plan Documents will continue to be undertaken by the Council's Planning Service. The work of the service covers Local Plan preparation, Infrastructure Planning, Community Infrastructure Levy, Section 106, Research & Monitoring and support for Neighbourhood Planning. Support is provided by other Council teams including Housing and Regeneration.
- 5.2 The Executive Director of Environment and Communities is supported by Director of Planning and Growth and Head of Strategic Planning and Design and will have primary responsibility for the production of Development Plan Documents and Supplementary Planning Documents. Where necessary, project groups will be formed to carry out day-to-day work on individual documents. Other Directorate and Council staff resources will be drawn upon to augment these project groups as referred to above.
- 5.3 Evidence based projects on topic related matters and sustainability appraisal/strategic environmental assessment work will be undertaken with consultancy support.
- 5.4 Contingency funding has been put in place to cover the likely additional costs of external resources (e.g. consultants), consultations, public examinations, etc., expected to be needed during the preparation of the DPDs. These will be kept under review through the Council's budget monitoring and performance management procedures.
- 5.5 Political overview will be through regular meetings with the Portfolio Holder. For each Development Plan Document (DPD), approval of draft documents at the early consultation stage (regulations 18 and 19) and final versions of all DPDs will be approved by the Cabinet and Full Council. At these stages, reports may be called for further consideration through the Council's Scrutiny Committees.
- 5.6 In preparing this Local Development Scheme a number of areas of risk have been identified together with a consideration of mitigating actions. These are listed in Appendix B.

Monitoring and review

- 5.7 Progress on the preparation of Development Plan Documents and Supplementary Planning Documents will be monitored annually through the Authority Monitoring Report (AMR). This report will:
 - Specify how the Council is performing against the timescales set out within the Local Development Scheme and make changes to the timetable as may be required;
 - Provide information on the extent to which adopted policies are achieving their intended goals;
 - Propose updates to the Local Development Scheme in particular new supplementary planning documents as may be considered necessary.